5 HOUSING

INTRODUCTION

California State Housing Element law (Government Code Section 65580 (et seq.)) mandates that local
governments update the Housing Element to adequately plan to meet existing and projected housing
needs of all economic segments of the community. Housing Elements are one of the required elements of
a General Plan. Jurisdictions must gain approval from the California Department of Housing and
Community Development (HCD) through a certification process. The Housing Element, unlike other
elements of the General Plan, must be updated per a mandated schedule, or “cycle,” to ensure that the
County is making incremental progress towards its goals and policies.

In 2014, the County of Ventura adopted, and had certified by HCD, an updated Housing Element that
includes a comprehensive assessment of current and projected housing needs for all economic segments
of the community, and set forth housing policies and implementation programs for the period of 2014-
2021. The Housing Element also includes extensive documentation of background conditions related to
housing in the County.

The next cycle of housing element updates for cities and counties within the Southern California
Association of Governments (SCAG) region is expected to commence in 2020, prior to the scheduled
completion of the General Plan Update. The County’s General Plan Update Work Program calls for the
update of the County’s 2014 Housing Element in conjunction with the completion of the overall General
Plan Update. At that point, the background documentation required for the Housing Element will be
integrated into this Background Report. In the meantime, the 2014 Housing Element, including
background documentation, will remain a part of the County’s existing General Plan.

A summary of housing program implementation and data from the 2015 Annual Element Progress Report
– Housing Element Implementation (Annual Report) is provided below. It contains the most current data
reported for the 2014-2021 Housing Element reporting period.

2014 HOUSING ELEMENT IMPLEMENTATION

Compliance Summary

The information below summarizes the status of compliance with SCAG’s 2014-2021 Regional Housing
Needs Assessment (RHNA) for calendar years 2014 and 2015, and includes a discussion of
implementation status of Housing Element programs contained within the 2014-2021 Housing Element.

A. RHNA Data Summary – 2015 and 2016 Annual Element Progress Reports
– Housing Element Implementation

1. Housing Objectives

The RHNA quantifies housing needs in a given jurisdiction by specifying the number of dwelling units
that the jurisdiction must be able to accommodate during a specified planning period. In addition, the
RHNA specifies the number of housing units that must be affordable to all household income categories, as defined by the U.S. Department of Housing and Urban Development (HUD). SCAG adopted the Regional Housing Needs Assessment (RHNA) for Ventura County for the period from January 2014 to October 2021. The RHNA dwelling unit (DU) numbers by income category for the unincorporated area of Ventura County are shown in Table 5-1.

### 2. Ventura County’s Progress in Meeting Housing Needs

As shown in Table 5-1, an average of 127 dwelling units would need to be built annually within unincorporated Ventura County to meet the RHNA goals set for the 2014-2021 Housing Element. While the County has the capacity (based on land use maps) to meet its RHNA allocation, actual housing construction in 2014 and 2015 did not keep pace with this annual average target of 127 units, as further described below.

Table 5-2 summarizes information related to housing completions by income category. (Completion information for calendar year 2014 is summarized in the 2015 Annual Report, while completion information for calendar year 2015 is summarized in the 2016 Annual Report.)
### TABLE 5-2
REMAINING HOUSING NEED BY INCOME CATEGORY

<table>
<thead>
<tr>
<th>Unincorporated Ventura County</th>
<th>Lower Income (&lt;80% of median)</th>
<th>Very-Low Income (30-50% of median)</th>
<th>Low Income (50-80% of median)</th>
<th>Moderate Income (80-120% of median)</th>
<th>Upper Income (&gt;120% of median)</th>
<th>Unknown</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>2014-2021 Housing Need</td>
<td>123</td>
<td>123</td>
<td>168</td>
<td>189</td>
<td>412</td>
<td>--</td>
<td>1,015</td>
</tr>
<tr>
<td>2014 - 2021 Housing Completions</td>
<td>7</td>
<td>4</td>
<td>21</td>
<td>29</td>
<td>56</td>
<td>3</td>
<td>120</td>
</tr>
<tr>
<td>Remaining Housing Need</td>
<td>116</td>
<td>119</td>
<td>147</td>
<td>160</td>
<td>356</td>
<td>(3)</td>
<td>895</td>
</tr>
</tbody>
</table>


Figure 5-1 compares the average, annual housing need for individual household income groups to actual housing construction in 2014 and 2015. This graph shows that construction activity is not keeping pace with projected housing need for any of the household income groups. More specifically, 23 percent of the development goals were met for the extremely low income category, 13 percent for the very low income category, 50 percent for low income category, 60 percent for moderate income category, and 57 percent for the upper income category.

**FIGURE 5-1**
2014-2015 HOUSING NEED VS. HOUSING COMPLETION

3. Methodology and Reporting Requirements

Ventura County Planning Division staff categorized most of the dwelling units completed by affordability category using the household income information provided annually by HUD. In cases where actual sales data was not available, online data was used from the real estate website Zillow to determine market value estimates for the newly-constructed single-family units. In some cases, units were placed in the upper income category due to their location. In instances where sales information was incomplete or inconsistent, the units were placed in the unknown category.

B. Implementation Status of Housing Element Programs

All Housing Element programs are included in Section 3.3 of the existing General Plan’s Goals, Policies, and Programs. These programs are implemented through either the County’s Resource Management Agency (Planning Division) or the Community Development Division of the County Executive Office. All Housing Element programs and their implementation status are summarized in the Annual Element Progress Report – Housing Element Implementation, prepared for HCD. There are 25 programs that fall into the following broad categories:

- Population and Dwelling Unit Forecast
- Population and Dwelling Unit Monitoring
- Housing Preservation
- Housing Rehabilitation
- Housing Opportunity and Diversity
- Housing Equality
- Population and Housing Section Update

Most housing programs are ongoing. For example, programs that require the monitoring of housing construction will continue throughout the time horizon of the Housing Element. Several programs, however, have anticipated dates for program initiation; these are briefly summarized in Table 5-3.
### TABLE 5-3
HOUSING PROGRAM IMPLEMENTATION STATUS

<table>
<thead>
<tr>
<th>Name/Description of Program</th>
<th>Objective</th>
<th>Timeframe and Status of Implementation</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Housing Opportunity and Diversity Program 8:</strong> The Planning Division, in consultation with farmworker housing organizations, will evaluate development standards applicable to discretionary farmworker complexes and, if warranted to facilitate farmworker complexes, will adopt new or amend existing development standards.</td>
<td>Support development of farmworker complexes</td>
<td>Initiated in 2016</td>
</tr>
<tr>
<td><strong>Housing Opportunity and Diversity Program 10:</strong> The Planning Division will prepare and bring forward for the Board of Supervisor’s consideration amendments to the Non-Coastal and Coastal Zoning Ordinances that would require residential development projects of 10 or more dwelling units to provide lower-income residential units (NCZO-FY2014-15; CZO FY2015-16 or concurrent with Phase II CIAP Grant CZO amendments).</td>
<td>Inclusionary Housing</td>
<td>Scheduled for FY 2019-2020</td>
</tr>
<tr>
<td><strong>Housing Opportunity and Diversity Program 11:</strong> The Planning Division will evaluate senior citizen housing needs and potential ordinance revisions that promote the preservation and expansion of senior citizen housing countywide.</td>
<td>Senior Housing</td>
<td>Initiated in 2016</td>
</tr>
<tr>
<td><strong>Population and Housing Section Update Program 2:</strong> The Planning Division will periodically prepare an update to the Population and Housing Section of the General Plan as required by State law, to reflect the results of the periodic reassessment of the County’s housing needs, objectives, and implementation programs.</td>
<td>Housing Element Update</td>
<td>Scheduled for FY 2020-2021</td>
</tr>
<tr>
<td><strong>Employment and Commerce/Industry Program 3:</strong> The Planning Division will develop and process a Housing Impact Mitigation Fee ordinance for the Board of Supervisors’ consideration. Any fees collected from agricultural-related development should be set aside for only farmworker housing.</td>
<td>Housing Impact Mitigation Fee Ordinance</td>
<td>Scheduled for FY 2019-2020</td>
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